

CNS Letterhead

Nation letter (popular org. letter)

January 4, 1993

Jama Barre Abdirahman  
Minister of Foreign Affairs  
Embassy of the Somali Democratic Republic  
600 New Hampshire Ave., NW, Suite 710  
Washington, DC 20037

) Nation rep.

Dear Minister Abdirahman: ) Nation rep.

The Russian government recognizes the need to address issues on relations between indigenous nations and state governments. It is facing a growing number of challenges in this regard, challenges on issues not unique to Russia, but experienced all over the world. In order to achieve peaceful coexistence, clearly the conflicts which exist and arise must be resolved by both nations and states.

To this end, Russia has asked us to invite the nations and states of the world to gather in congress to address the economic, political, cultural, strategic and geographic aspects of nation/state relations. The intention of this congress is not to address specific conflicts, but procedures and methods of resolving conflicts. The goal of the congress is to identify, openly discuss and ratify protocols prescribing methods of dispute resolution between nations and between nations and states. Both nations' governments and states' governments must participate in the formation of these protocols.

As outlined in the attached papers, the first general meeting of the Congress of Nations and States will be held from May 17-21, 1993 in Moscow, Russia. Because of the enormity of this project and its universal significance, it will be essential to pool the knowledge and expertise of nations around the world. On behalf of the government of Russia, we invite your nation to be officially represented in this effort, and to designate a maximum of four representatives to participate at this session in Moscow.

To defray the cost of the congress we are asking all official delegations to contribute \$2,400 U.S. per delegate upon accreditation. This contribution covers all arrangements in Moscow. Air transportation to and from Moscow must be arranged and paid for separately. We anticipate fairly substantial funding needs from many participating nations and states and expect that sponsors will provide additional financial support for the overall initiative. Please inform us of your financial needs, so that as extra funds become available we may aid you. Also, if you know of any potential sources of funding, please advise us to whom a formal request for this funding can be addressed.

Please communicate as soon as possible with the International Secretariat regarding your participation. The following information is required: 1. Name(s) 2. Titles and contact addresses 3. Designated team leader 4. Background information on your nation 5. Contribution deposit of \$700 per delegate.

Your presence in this meeting will have great significance to the other participating nations and states, and will lend considerable strength to this global stabilization initiative.

Best regards,

Norman Swanson  
President

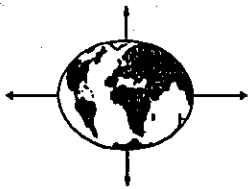
Hello Rudy!  
cc: Norm

January 4, 1993

While I'm at it, I thought I'd send you an updated list of where we are currently at. Here goes:

1. Sent invitation and packet to Catalunya
2. Sent 191 invitations to May meeting to foreign ministers around the world. We quoted \$2,400 per delegate.
3. Tibet called; they want their Moscow rep. (Rabgyal), who is currently in India, to represent them at the January meeting. However, he doesn't plan to return to Moscow until February and I was told by the Tibet rep. in New York (Mr. Sanphel) that if we compensated Rabgyal he would more likely go. I faxed letter to Mr. Rabgyal, along with January 21 agenda, explaining our situation with funding. Mr. Sanphel said he would get back to me tomorrow (Tuesday, January 5) re: whether Mr. Rabgyal will attend.
4. With the invitations to the NGO's, MLO's, and nations ready to go tomorrow a.m., Arsen will be able to print letters and mailing labels tomorrow, and we should have entire mailing done by Wednesday morning.
5. Norm, Rudy: Should we send Jan 21-23 meeting information and invitations to the ILO and to the UN? If so, to whom, exactly?
6. Norm, Rudy: Should we also send letter of invitation to May meeting to all UN ambassadors?
7. Rudy: re: attempting to get money from State Dept: how is this progressing?
8. We are still attempting to reach Saami re: Jan meeting. Lummi have not returned my calls. Rudy, have you had any contact with them? Will they attend Jan meeting? What do we need to do?
9. Lastly, we still have not officially (i.e. letter of invitation) invited United States to participate in Jan 21 meeting. I am still waiting for the go ahead from you guys, and am assuming (and you know what that means) you are waiting for response re: funding. Please let me know what is going on with this (when, to whom I should send letter).
10. RE: meeting of CWIS and FICD staff  
Christina will come in Wednesday afternoon and all day Thursday, so let's have the meeting during those times.

That's all for now! Dana



# Center for World Indigenous Studies

P.O. Box 82038, Kenmore, Washington 98028 U.S.A.

2 January, 1993 (FAX:265NSS1L)

## MEMORANDUM

FROM: R.C. RYSER  
C.W.I.S.

TO: MR. NORMAN SWANSON, President  
Foundation for International Cooperation and Development

SUBJECT: EDITORIAL CORRECTIONS NECESSARY FOR CNS1 MAILING

As I mentioned to you during our last telephone conversation, there are some important editorial changes needed in the communications planned for contacts with nations, states, multi-lateral organizations and non-governmental organization. I must admit I failed to give close enough attention to these documents when they were first sent as drafts to me from Dana, but I suspect my instructions were not well understood since your new staff assigned to this initiative have not much experience communicating with me.

This is an international meeting of formal delegations from states' governments and nations' governments. They are expected to attend as formal representatives of their constituencies. I suggest that communications should be sent out under a standardized letterhead which identifies the Congress of Nations and States and the Secretariat. The FICD stationary is confusing when used since we are attempting to present the Secretariat in a role consistent with the Congress itself. I have been using a stationary which I believe is quite adequate for this purpose. Please, let us be consistent. I will send you a copy of the stationary.

I asked my assistant, Tina Benshoof, to go over the draft communications for nations, states, multi-lateral organizations and non-governmental organizations. Her recommendations are attached. Please incorporate her recommendations into the final drafts.

Also, it is essential that terms now become standardized (as we indicate in the attached memos), and it is, furthermore, essential that we make sure that all persons in the Secretariat understand what these various terms mean and why they are necessary in connection with the Congress of Nations and States. For example: multi-lateral organizations are substantially different from non-governmental organizations and cannot, therefore, be confused.

Also, I sent databases with specific names in them for contacts. These must be merged into the letters. No generic letters!  
Please let me know if there are more questions.

## **International Secretariat for CNS**

### **SPECIFIC CHANGES NEEDED IN THE LETTER-**

...we are asking all official delegations to make a contribution of \$2,400 U.S. per delegate. Each non-governmental organization will pay an equivalent fee of \$2,400 U.S. per representative upon registration. We anticipate fairly substantial funding needs from some participating nations and states. In light of this, we expect that sponsors of CNS will provide additional financial support....

### **NOTES-**

We need a separate letter for multilateral organization, like this only substitute **MLO** for **NGO** in the letter. They are not the same thing, although we are inviting them to serve in the same capacity, namely, as observers only.

It is important for us to distinguish between "**contributions**" from nations and states, and "**fees**" and "**registration**" for NGOs and MLOs. In the international congress arena, as far as official delegations from nations and states are concerned, the correct term for "fee" is "contribution" and the correct term for "registration" is "**accreditation**". Accreditation also involves the delegation providing some form of authorization giving them the capacity to officially represent their state or nation. This part of the accreditation will take place at the meeting in Moscow.

"**Popular organizations**" should be sent the same letter as nations governments, as they act as such. There is a field in the organization database we sent you which distinguishes each as an NGO, MLO or popular organization.

We should be clear about the \$2,400 being from each person attending, rather than from the whole organization or delegation. Also, it should be stated in this letter specifically what that money covers and what it doesn't.

Tina L. Benshoof  
Center for World Indigenous Studies

# Supreme Soviet of the Russian Republic

## **SPECIFIC CHANGES NEEDED IN THE LETTER-**

Dear NGO or Multilateral Organization (use a name or title such as chairperson here):

...To this end, we are inviting the nations and states of the world, along with observers from non-governmental and multilateral organizations, to gather in congress ....

...dispute resolution between nations and between nations and states. **Non-governmental organizations and multilateral organizations familiar with these issues are encouraged to attend this session as observers.** We believe both states' governments and nations' governments must participate in the formation of these protocols, and that the role of non-governmental and multilateral organization is vital...

...pool the knowledge and expertise of non-governmental and multilateral organizations....

...On behalf of the government of Russia, I invite your organization to be officially represented in this effort, and to designate representatives to observe this session in Moscow.

...great significance to the participating states and nations, as well as to other multilateral and non-governmental organizations, and will lend considerable strength....

## **NOTES-**

The number of representatives sent by observer organizations is irrelevant. It is necessary for us to limit the delegates from nations and states, so that they can negotiate on equal footing. It is not important, however, for us to limit the number of observers from NGOs or MLOs (not the same thing!!!). If they want to pay \$2,400 U.S. each for 20 people, let's let them.

We **must** be careful to distinguish between "participation" by states and nations, and "observation" by NGOs and MLOs. Again, NGOs and MLOs are **not** the same thing, and cannot <sup>be</sup> used interchangeably. What really ought to happen is for two copies of this letter to be made up, one with only NGO inserted in the letter, and one with MLO, rather than the combination.

Tina L. Benshoof  
Center for World Indigenous Studies

# Foundation for International Cooperation and Development

## **SPECIFIC CHANGES NEEDED IN THE LETTER-**

...pool the knowledge, expertise and participation of states around the world. **On behalf of...**

...we are asking all official delegations to **contribute \$2,400 U.S. per delegate upon accreditation. This contribution covers all arrangements in Moscow.**

---We anticipate fairly substantial funding needs from some participating nations and states. **In light of this, we expect that sponsors will provide additional financial support ....**

...5. **Contribution deposit of \$700 per delegate.**

**Your presence in this meeting...**

## **NOTES-**

We need to take out "**on an ongoing basis**" because it is causing hesitation in the U.S. State Department. This change does not affect the intent of the letter in any way.

Distinguish between "**contribution**" and "**fee**". Official delegations from nations and states make "**contributions**," they do not pay "**fees**." In addition, we **must distinguish between registration and accreditation**. Because this is an International Congress, not a conference, nation and state delegates are accredited. This is sort of the equivalent of registration, but also involves some other things (See notes on the International Secretariat to NGOs letter for explanation).

Not all nations will require financial support, and several states will need this aid. In addition, some nations may have extra money to donate as a "**sponsor**" of CNS.

It is necessary to omit the following: "**Due to the number of people we expect to participate in this event, space is limited. All registrations will be accepted strictly in the order of receipt in the Secretariat.**" Again, this is a **Congress**, not a conference. We cannot refuse the attendance of nations and states delegations. If we must limit the number of people, we will have to cut down on observer organizations. And again, it is not appropriate to require registration; **accreditation** is the standard requirement for participation.

All of these edits must be made on the nations letter as well. "**Popular organizations**" from the CWIS database must be sent the nation invite letter as well, as they act in the capacity of nations' governments.

Tina Benshoof  
Center for World Indigenous Studies

CNS Letterhead

Rudy, Tina - here is NGO/MLO letter. Please make any/all changes/comments and return to us at FICD by tomorrow @ 9:30 a.m. Arsen will run the merge tomorrow when he gets in and we'll have the mailing out by Wednesday morning. Nation letter will follow sometime this afternoon!

January 4, 1993

Name  
 Position  
 Organization  
 Address  
 City, Country

Thanks, Dana

Dear: (NGO or MLO Rep)

The Russian government is recognizing the need to address issues on relations between indigenous nations and state governments. It is facing a growing number of challenges in this regard, challenges on issues not unique to Russia, but experienced all over the world. In order to achieve peaceful coexistence, clearly the conflicts which exist and arise must be resolved by both nations and states. \*

sending invitations To

<sup>coordinator of the</sup> AS the International Secretariat for the Congress of Nations and States I am ~~Russia has asked us to invite~~ the nations and states of the world, along with observers from non-governmental and multilateral organizations to gather in congress to address the economic, political, cultural, strategic and geographic aspects of nation/state relations. The intention of this congress is not to address specific conflicts, but procedures and methods for resolving conflicts. The goal of the congress is to identify, openly discuss and ratify protocols prescribing methods of dispute resolution between nations and between nations and states. Non-governmental organizations and multilateral organizations familiar with these issues are encouraged to attend this session as observers.

As outlined in the attached papers, the first general meeting of the Congress of Nations and States will be held from May 17-21, 1993 in Moscow, Russia. Because of the enormity of this project and its universal significance, it will be essential to pool the knowledge and expertise of international non-governmental and multilateral organizations. On behalf of the government of Russia, we invite your organization to be officially represented in this effort.

UN and Specialized agencies.

To defray the cost of the congress we are asking all official delegations, including observer groups, to contribute \$2,400 U.S. per delegate/observer upon accreditation. This contribution covers all arrangements in Moscow. Air transportation to and from Moscow must be arranged and paid for separately. We anticipate substantial funding needs from many participating nations and states, and expect that sponsors will provide additional financial support for the overall initiative. If your organization has funding available, please advise us to whom a formal request for aid may be addressed.

incredibly each delegate's Room, meals etc?

Please communicate as soon as possible with the International Secretariat regarding your participation. The following information is required: 1. Name(s) 2. Titles and contact addresses 3. Designated team leader 4. Background information on your state 5. Deposit of \$700 per delegate.

Your presence at this meeting will be of great significance to the other participants, and will lend considerable strength to this global stabilization initiative.

Best regards,

Norman Swanson  
 President

if so make sure this is spelled out. (RCA)

\* ~~Re write this para~~ Move this paragraph after the first - rewrite it to focus on Russia, the Prep Committee and the CNB - lead in to the third. Again, separate letters for NGOs & M-L-Os.

To Rudy, Norm, Amanda, Christina, Tina, and me, Dana:

The events of the past few weeks have made it clear to me that all of us working on the project of the Congress of Nations and States need some sort of a boost. A period of reevaluation of our goals and strategies, if you will. The following is a basis by which I hope we can begin discussion at our meeting in Kenmore on Thursday. It includes (as I see it) our goals, our problems, and some possible solutions to these problems. Please read this over carefully, make your own comments and suggestions, and let's have a positive, productive meeting tomorrow!

## CNS Plan of Action

The ultimate goal of the Congress of Nations and States is to have a permanent working body which meets regularly to discuss and ratify protocols and methods of dispute resolution. This congress will meet as the "Congress of Nations and States," which will offer a viable, constructive alternative to the already established methods of dispute resolution, and an alternative preferable to a large number of nations and states because they will have had a voice in its creation.

The steps which precede this include the following:

1. A Preparatory Committee meeting, at which time representatives of the members of the Preparatory Committee (which at this time includes the Yakut-Sakha, Maasai, Tibet, Lummi, and San Blas Kuna nations and the United States and Russian states) will meet to discuss
  - a) and plan committee organization, including roles of committee members in terms of organizing and fundraising
  - b) alter as needed, refine and agree to CNS plan of action
  - c) and establish 5 working groups (Economic, Social, Political, Strategic and Geographic) and agree upon the membership of these groups
  - d) Review of CNS Agenda for May Chartering Session
  - e) Review of Draft CNS Charter, Draft Declaration and Rules
  - f) Reading and consideration of Analytical Papers
2. A Chartering Session, to take place May 17-21, 1993, in Moscow, Russia. During this session, delegates will review and adopt a framework for conducting the congress, and will formulate a declaration of principles by which the congress will be guided. Representatives of the various nations and states will act as delegates, actually taking part in the adopting of this framework and formulation of this declaration, whereas representatives of the multilateral organizations and agencies and non-governmental organizations will observe the proceedings and provide technical support as requested by the delegations. At this session, delegates and observers will also agree to support a continuation of this effort in the Working Groups and Plenary Session.
3. A Plenary Session which will convene in November (the Prep meeting and the Chartering Session will confirm the dates and set the venue for the Plenary Session). At this session, delegates will review and agree to the terms of the draft protocols prepared by the working groups and reviewed and analyzed by the Preparatory Committee. Representatives of the multilateral organizations and agencies and non-governmental organizations will also be invited to observe the proceedings of this session, and to provide technical support as requested by the delegations.



- 2) the Tibet may still be able to go, even if we don't pay
- 3) the Saami will probably be able to attend minus any help from us
- 4) appx. 2000 for Rudy and Norm
- 5) I am sending fax to Maasai re: how much they need

(B) Possible options for funding

1. Rudy, would the NAIC be willing to sponsor tickets for you and Lummi representative? Colleen says it may be possible to get tickets for appx \$1000 per ticket, round trip SeaTac to Moscow. Count on needing \$100 per diem in Moscow.
2. Rudy, what about the Bullitt situation? Can we request that they sponsor tickets for one Kuna representative, one Maasai representative? The Kuna need \$1450, the Maasai is pending.
3. Rudy, what about Joe Delacruz? Please call him today and try to get him to sponsor ticket(s), per diems, something.
4. If we don't have an answer re: the U.S. State Department funding, while answer is still pending, is there any possibility for some money from them for a \$100 per diem and the cost of air tickets for Prep Comm members? Perhaps they can release a smaller sum pronto, if not the whole thing. Rudy? Norm?
5. Norm, please call Dick Krasno today and request air ticket sum (for yourself? for other Prep Comm members? You decide.)
6. Dana, call Sue Greer at the Institute on Global Conflict and Cooperation in San Diego to see if she has any suggestions for short-term, spot scholarships.

- (c) In the meantime, we can keep our costs to a minimum in Moscow. There is no reason why we cannot find private individuals who will put up the Prep Comm members for a small fee (\$25/day, probably) for a few days. The Russian state should provide a small banquet. We should request this from them immediately. Dana will write a proposal to Andrei and talk to Vlad.

3. Chartering Session Fundraising

- (a) One way to get the ball rolling re: money is to get out those invitations to Nations, MLO's and NGO's. There's no way around that. The letters can at least generate the interest in terms of phone calls (i.e. contact names and addresses).

So far, when the states call, I am reiterating the information which we sent to them: the goals of the Congress, why this is different from any other alternative, who our Prep Comm members are. I am also telling them that the Preparatory Meeting will take place Jan 21 in Moscow, they will be deciding at that time xyz, and we will send them results of that meeting as soon as it is over.

So far we have heard from the Embassy of Turkey, of Mauritia, and the Permanent Mission to the UN of North Korea. All positive phone calls, requesting more info.

We also should send the results of that meeting to all of the invitees to the Chartering Session, as well as use this to try to generate funding for the Chartering Session from the Ford Foundation, MacArthur Foundation, etc. (Dana)

This gives us the opportunity to generate INTEREST. Nobody is going to sign up if they don't even know this thing exists, and I don't think we should wait to generate this kind of interest.

- b. Nations: Are there any problems with sending out invitations only to USA nations at this point? We will offer same information over telephone as we offer states: hopefully, we will also be able to talk about the NAIC offering support to PrepComm, getting these nations interested enough to either sign on, or, more likely, request more info

following P.C. meeting.

- c. MLO, NGO, think tanks: Same strategy - let's get out invitations to them. But first, I think we need to contact and get support from Erika D<sup>26</sup> having her (or her representative) attend the PrepComm meeting will lend great legitimacy to this project, and obviously is necessary. It will also provide impetus for getting support from the various state governments (through their UN representatives). I will write up draft letter on Thursday, for Rudy's perusal and editing, and letter should then be ready to be faxed on Friday. I think this contact should be made under Rudy's name, 1) because you've already been communicating with her, (2) because you know what to say and what to ask for. Rudy should follow up on Monday with telephone call.

As soon as we get her support in this regard, we can use this to get support of state governments, and use it in requests for funding.

In addition, Julian Burger at one time expressed great interest in this project. We could enlist his help for more than just documentation - we could get him to send a letter to all UN Reps encouraging their participation.

- (d) Another way to get money is to solicit the help of another foundation (Dana, Rudy, Norm?) We certainly need more staff to take on duties like fundraising, and a foundation with money could also help with future things like publications. They also could share the costs, and their name may be more likely to get us money from Ford Foundation, MacArthur, etc. Suggestions? I will try the Institute on Global Conflict and Cooperation.

Jan 4, 1993

Hello Rudy and Tina!

Here is the Nation, Popular Org. letter.

We decided to do the NGO and MLO letter as one, because logistically we're getting very involved by splitting them up, and if they are all going to be serving as "observers", then I think we can properly address them in one letter. Please read that letter, however, and let me know if it reads okay to you like that. If not, we'll see what we can do over here.

Re: the Nation letter.

If we are sending this same letter to Pop. Orgs, will the wording in this Nation letter be appropriate? If not, please make suggestions.

Once again, please take a look at these tonight or tomorrow morning, and fax them back to us by 9:30 am. We have a deadline to get these mailed by Wednesday morning.

Thanks! Dana

**Supreme Soviet of the Russian Republic**  
**The White House, Moscow, Russia**

**COUNCIL OF NATIONALITIES**

*Committee on Issues of Social and Economic  
Development in Autonomous Regions,  
Territories and Small Nations of Russia*

December 15, 1992

Dear Nations and States Representatives:

The Russian government recognizes the need to address issues relating to indigenous peoples, and proposes a congress to address the economic, political, cultural, strategic and geographic aspects of nation/state relations. We are facing a growing number of challenges in this regard, challenges on issues not unique to Russia, but experienced all over the world. In order to attain peaceful coexistence between nations and states, clearly the conflicts which exist and arise must be resolved by both nations and states.

This Initiative will be carried out through the Congress of Nations and States, the goal of which is to identify, openly discuss and ratify protocols prescribing methods of dispute resolution between nations and between nations and states. We are extending invitations to states' governments and nations' governments to participate in the formation of these protocols. We want to emphasize that the intention of this Congress is not to address specific conflicts, but methods of resolving conflicts.

The first meeting of the Congress of Nations and States will be held from XXXXXX 1993 in Moscow, Russia. Because of the enormity of this project and its universal significance, it will be essential to pool the knowledge, expertise and participation of nations and states around the world on an ongoing basis. I would like to invite you to be officially represented in this session, and to designate a maximum of four representatives of your nation or state to participate at this session in Moscow.

Official notification of your participation should be sent to the Congress Secretariat in Seattle, Washington, U.S.A. Your presence in this meeting will have great significance to the other participating states and nations, and will lend considerable momentum to this global stabilization initiative.

Sincerely,

**Supreme Soviet of the Russian Republic**  
**The White House, Moscow, Russia**

**COUNCIL OF NATIONALITIES**  
*Committee on Issues of Social and Economic  
Development in Autonomous Regions,  
Territories and Small Nations of Russia*

December 17, 1992

Dear State Representative:

The Russian government recognizes the need to address issues on relations between indigenous nations and state governments. We are facing a growing number of challenges in this regard, challenges on issues not unique to Russia, but experienced all over the world. In order to achieve peaceful coexistence between nations and states, clearly the conflicts which exist and arise must be resolved by both nations and states.

To this end, we are inviting the nations and states of the world to gather in congress to address the economic, political, cultural, strategic and geographic aspects of nation/state relations. The intention of this congress is not to address specific conflicts, but procedures and methods of resolving conflicts. The goal of the congress is to identify, openly discuss and ratify protocols prescribing methods of dispute resolution between nations and between nations and states. We believe both states' governments and nations' governments must participate in the formation of these protocols.

As outlined in the attached papers, the first general meeting of the Congress of Nations and States will be held from May 17-21, 1993 in Moscow, Russia. Because of the enormity of this project and its universal significance, it will be essential to pool the knowledge, expertise and participation of states around the world on an ongoing basis. On behalf of the government of Russia, I invite your state to be officially represented in this effort, and to designate a maximum of four representatives of your state to participate at this session in Moscow.

Official notification of your participation should be sent to the Congress Secretariat in Seattle, Washington, U.S.A. Your presence in this meeting will have great significance to the other participating states and nations, and will lend considerable strength to this global stabilization initiative.

Sincerely,

Rudy,

These 3 letters have been sent to  
Russia.